1 2	STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION				
3	IN THE MATTER OF DETERMINING	Order No.: S-18-2433-21-CO01			
4	Whether there has been a violation of the Securities Act of Washington by:	CONSENT ORDER			
5	Dragonchain, Inc.,				
6	Respondent				
7					
8	INTRODUCTION				
9	Pursuant to the Securities Act of Washington, RCW 21.20, the Securities Division of the Department				
10	of Financial Institutions ("Securities Division") and Respondent, Dragonchain, Inc., do hereby enter into this				
11	Consent Order in settlement of the matters alleged herein. Respondent Dragonchain, Inc. neither admits nor				
12	denies the Findings of Fact and Conclusions of Law as stated below.				
13	FINDINGS OF FACT				
14	Respondent				
15	1. Dragonchain, Inc. ("Dragonchain") is a Delaware corporation formed on August 23, 2017				
16	with its principal place of business in Bellevue, Washington. In 2017 and 2018, Dragonchain's stated business				
17	purpose was to develop a turnkey blockchain platform for businesses and to be an incubator for blockchain				
18	start-up companies. During 2017, Dragonchain conducted a public offering (Initial Coin Offering) for the				
19	sale of its cryptocurrency.				
20	Background Information				
21	2. Dragonchain's blockchain platform was originally developed by The Walt Disney Company				
22	(Disney) in 2014 and 2015, but the blockchain was released as open source code in October 2016. Disney				
23	has no ownership of or affiliation with Dragonchain.				

CONSENT ORDER

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John Joseph Roets ("Roets") is the Chief Executive Officer of Dragonchain.

4. The Dragonchain Foundation is a Washington nonprofit corporation that was formed on
January 17, 2017. The Dragonchain Foundation maintains the open source code that was used to develop
Dragonchain's blockchain platform. When Dragonchain conducted its Initial Coin Offering, the members of
the Dragonchain Foundation were Roets, Shirly Roets (Roets's wife), and Eileen Quenin, Dragonchain's Vice
President of Strategic Operations.

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## **Dragonchain's Initial Coin Offering**

5. From October 2, 2017 until November 2, 2017, Dragonchain conducted an Initial Coin Offering ("ICO") for the sale of its Dragon tokens (Dragons). The Dragons were offered to anyone who wanted to purchase the Dragons ("All humans are welcome"). There was no requirement that Dragon purchasers had to be business customers of Dragonchain. The funds from the ICO were to be pooled and used to develop Dragonchain's business and to compensate Dragonchain employees. Most of the Dragon purchasers were passive investors who were relying on Dragonchain to manage and develop its business.

6. The ICO was publicized by Dragonchain through many sources, including the Dragonchain
website, company videos, interviews, Internet forums, and press releases. Dragonchain hired an advertising
company to assist Dragonchain with conducting its ICO. According to a posting on the advertising company's
website, news of the Dragonchain ICO was reported on by multiple media sources and the results were seen
by an estimated 416 million viewers.

7. Dragonchain's Initial Coin Offering raised approximately \$12.7 million from Dragons that
were purchased using either Bitcoin or Ethereum. More than 5,300 digital wallet addresses were used to
purchase the Dragons for approximately 5,000 purchasers. The median purchase amount for Dragons was
approximately \$300. Dragonchain did not screen the purchasers to determine whether they were accredited
investors.

8. During the Initial Coin Offering, Dragonchain offered and sold a fixed total of 238,421,940
 Dragons, which was 55% of the total available Dragons. Dragonchain represented that the remaining Dragons
 would be issued to Dragonchain and the Dragonchain Foundation. Dragonchain's management team would
 receive 20% of the available Dragons over a period of two years. The Dragonchain Foundation was to receive
 10% of the available Dragons for developer adoption and education. Another 10% of the available Dragons
 would be held in reserve, and the remaining 5% would be used for token sales by startup companies
 (incubators) that would use Dragonchain's technology to create their own tokens.

When offering and selling ICO Dragons, Dragonchain represented that Dragon purchasers 9. 8 9 could receive discounts on the purchase of incubator company tokens. Dragonchain represented that incubator companies would hire Dragonchain and would use Dragonchain's blockchain technology and its smart 10 contracts to launch their own blockchain applications and issue their own tokens. Dragonchain created a 11 "Dragon Slumber Score" that would be calculated based on the number of Dragons that an individual held 12 and the number of days that each Dragon was held. Dragonchain promised special discounts and terms for 13 incubator company token purchasers who had a high Dragon Slumber Score. However, Dragonchain and 14 Roets failed to disclose that the planned incubation process might involve the offer and sale of an unregistered 15 security and that Dragonchain might fail to incubate new companies. Although Dragonchain had several 16 17 pending incubation projects during its Initial Coin Offering, none of those projects was ever completed. In January 2018, one of the projects (LifeID) cancelled its ICO based on guidance from its legal team. 18 19 Dragonchain subsequently terminated the remaining projects and never successfully incubated any new 20 companies.

10. When offering and selling ICO Dragons, Dragonchain anticipated that the Dragon tokens
would soon be listed on exchanges, where Dragons could be converted into cash or other types of digital
currency. In an October 2, 2017 message posted to the Dragonchain channel on Telegram (a public Internet

website), a Dragonchain administrator stated that "Dragons will certainly be listed on exchanges, we just
cannot comment on which ones or at what date." In an October 29, 2017 Telegram post, Roets promised that
a token purchaser could buy Dragons at the market price and would be able to access incubator token presales as early as November--"probably before Dragons are available on exchanges."

11. When offering and selling Dragons to ICO purchasers, Dragonchain represented that Dragons 5 were an investment and that Dragons should increase in value. According to the Frequently Asked Questions 6 that were posted on Dragonchain's website, "Dragons are modeled to reflect the value of Dragonchain 7 fundamentals (i.e. platform+incubator+ecosystem) and we expect that value to increase as the ecosystem 8 9 matures." In a message posted on Telegram on October 2, 2017, when responding to a question from someone who wanted to know exactly how one could "earn a profit by investing in this coin," Roets replied that "If the 10 system achieves adoption and especially if we see success in incubated projects, the value should follow." In 11 an October 16, 2017 message posted on Medium (another public Internet website), one of the questions posted 12 was "How do I go about investing in the Dragonchain token sale? Is it too late?" Dragonchain's response 13 was "It is not too late. The ICO runs until November 2<sup>nd</sup>." Another question from the same post asked "How's 14 the ICO going?" Dragonchain's response was "Great! You can see the ticker here! We like to watch it in 15 our spare time. Up, up, up and to the moon...." 16

17 12. When offering and selling ICO Dragons, Dragonchain failed to disclose that Dragonchain's
18 commercial platform had no capability of spinning off nodes or provisioning contracts during the time of the
19 ICO, so the Dragons that were purchased during the ICO had limited utility value, if any.

20 13. When offering and selling ICO Dragons, Dragonchain failed to disclose the company's
21 financial operating history or provide any financial statements for Dragonchain. Dragonchain and Roets failed
22 to disclose that in the months leading up to the ICO, Dragonchain had a net loss of approximately \$257,000

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in August 2017, a net loss of approximately \$47,000 in September 2017, and a net loss of approximately 1 \$234,000 in October 2017. 2 14. When offering and selling ICO Dragons, Dragonchain failed to disclose that the Dragonchain 3 Foundation would receive more than \$2 million from the proceeds of the ICO to purchase a residential 4 condominium in downtown Bellevue. 5 **Registration Status** 6 15. Dragonchain is not currently registered to sell its securities in the state of Washington and has 7 not previously been so registered. 8

Based upon the above Findings of Fact, the following Conclusions of Law are made:

## CONCLUSIONS OF LAW

The offer and/or sale of the investments in the Dragon tokens described above constitute the
 offer and/or sale of a security as defined in RCW 21.20.005(14) and (17).

Dragonchain violated RCW 21.20.140, because, as set forth in the Findings of Fact, the
 Respondents offered and/or sold securities for which no registration is on file with the Securities
 Administrator.

3. Dragonchain violated RCW 21.20.010, because, as set forth in the Findings of Fact, the
Respondent made untrue statements of material fact or omitted to state material facts necessary to make the
statements made, in light of the circumstances in which they were made, not misleading.

Based upon the foregoing and finding it in the public interest:

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# **CONSENT ORDER**

IT IS AGREED AND ORDERED that Respondent Dragonchain, Inc., its agents, and employees each
 shall cease and desist from violating RCW 21.20.140, the securities registration section of the Securities Act
 of Washington.

1	IT IS FURTHER AGREED AND ORDERED that Respondent Dragonchain, Inc., its agents, and						
2	employees each shall cease and desist from violating RCW 21.20.010, the anti-fraud section of the Securities						
3	Act of Washington.						
4	IT IS FURTHER AGREED AND ORDERED that Respondent Dragonchain, Inc. shall be liable for						
5	and shall pay a fine of \$50,000 on or before the entry of this Consent Order.						
6	IT IS FURTHER AGREED AND ORDERED that Respondent Drangonchain, Inc. shall be liable for						
7	and shall pay investigative costs of \$10,000 on or before entry of this Consent Order.						
8	IT IS FURTHER AGREED that the Securities Division has jurisdiction to enter this Consent Order.						
9	IT IS FURTHER AGREED that the Respondent, Dragonchain, Inc., entered into this Consent Order						
10	freely and voluntarily and with a full understanding of its terms and significance.						
11	IT IS FURTHER AGREED that in consideration of the foregoing, Respondent, Dragonchain, Inc.,						
12	waives its right to a hearing and to judicial review of this matter pursuant to RCW 21.20.440 and Chapter						
13	34.05 RCW.						
14	WILLFUL VIOLATION OF THIS ORDER IS A CRIMINAL OFFENSE.						
15	Signed this other day of Language 2021						
16	Signed this8 <sup>th</sup> day ofJanuary, 2021						
17							
18	Signed by:						
19	Dragonchain, Inc.						
20							
21	/s/						
22	John Joseph Roets Chief Executive Officer						
23							
	CONSENT ORDER DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760						

1	Approved as to form by:			
2				
3	/s/			
4	Keith W. Miller, Attorney for Dragonchain, Inc. New York State Bar Association #2421717			
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6	SIGNED and ENTERED this <u>26th</u>	day of	January	, 2021
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16	Suzanne E. Sarason Chief of Enforcement	Janet S Financ	o ial Legal Examiner	
17	Reviewed by:			
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19	Skin J Land			
20	Brian J. Guerard Financial Legal Examiner Supervisor			
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